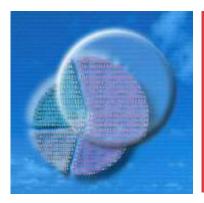
### Sensitivity Auditing

Andrea Saltelli

Sensitivity Analysis Summer School, Parma, June 2024









### The Politics of Modelling

Numbers Between Science and Policy

#### Andrea Saltelli and Monica Di Fiore

66 The Politics of Modelling: Numbers between Science and Policy is a breath of fresh air and a much-needed cautionary view of the ever-increasing dependence on mathematical modelling in ever-widening directions. The five aspects of modelling that should be 'minded' are a sensitive summary of factors that should be considered when evaluating any mathematical model.

ORRIN H. PILKEY, PROFESSOR, DUKE UNIVERSITY'S NICHOLAS SCHOOL OF THE ENVIRONMENT, CO-AUTHOR, WITH LINDA PILKEY-JARVIS, OF USELESS ARITHMETIC: WHY ENVIRONMENTAL SCIENTISTS CAN'T PREDICT THE FUTURE, COLUMBIA UNIVERSITY PRESS, WASHINGTON, DC, 2009

### Where to find this talk: www.andreasaltelli.eu



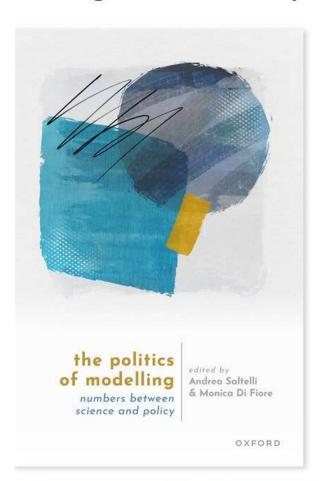
OME ABOUT

PUBLICATIONS

**NEWS & VIDEOS** 

RESOURCES

#### August 25 2023: The politics of modelling is out!



#### Praise for the volume

"A long awaited examination of the role —and obligation —of modeling."

Nassim Nicholas Taleb, Distinguished Professor of Risk Engineering, NYU Tandon School of Engineering. Author, of the 5 -volume series Incerto.

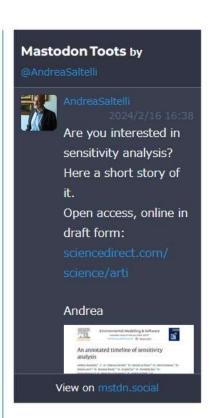
\*\*\*

"A breath of fresh air and a much needed cautionary view of the ever-widening dependence on mathematical modeling."

Orrin H. Pilkey, Professor at Duke University's Nicholas School of the Environment, co-author with Linda Pilkey-Jarvis of Useless Arithmetic: Why Environmental Scientists Can't Predict the Future, Columbia University Press 2009.

\*\*\*

"The methods by which power insinuates itself into models, and facilitates their portability and

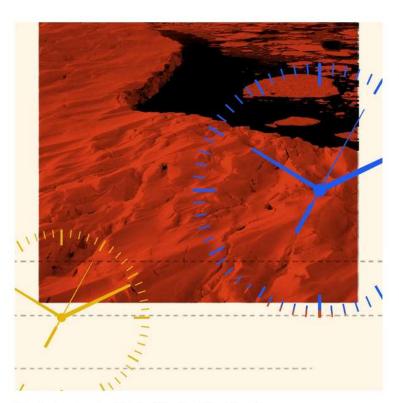


# Do we live immersed in fantastic numbers?

### 'The Most Important Number You've Never Heard Of'

### "social cost of carbon:

Sept. 17, 2021



=\$56 a ton on average at a 3 percent discount rate

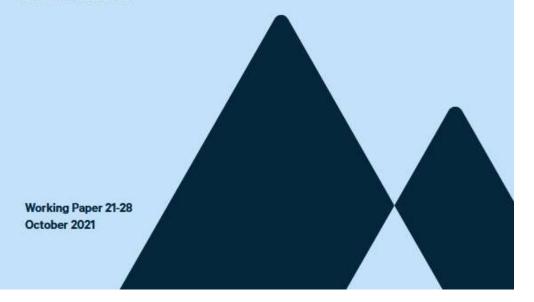
=\$171 a ton on average at a 2 percent discount rate"

The New Hork Times



# The Social Cost of Carbon: Advances in Long-Term Probabilistic Projections of Population, GDP, Emissions, and Discount Rates

Kevin Rennert, Brian C. Prest, William A. Pizer, Richard G. Newell, David Anthoff, Cora Kingdon, Lisa Rennels, Roger Cooke, Adrian E. Raftery, Hana Ševčíková, and Frank Errickson

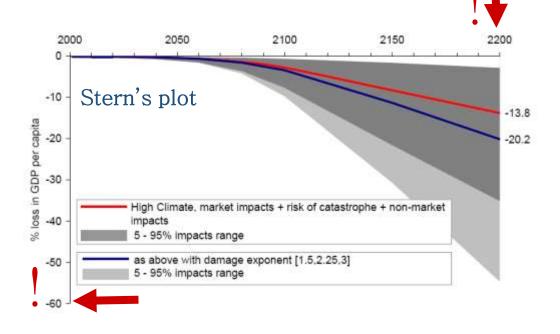


Averaged till year 2300

Feeds into policy design

### The Stern-Nordhaus controversy; a reverse engineering the model:

 → uncertainty is too large to take decisions → both Stern and Nordhaus are wrong



Global Environmental Change 20 (2010) 298-302



Contents lists available at ScienceDirect

#### Global Environmental Change

journal homepage: www.elsevier.com/locate/gloenvcha



% loss in GDP per capita

С

My plot

Sensitivity analysis didn't help. A practitioner's critique of the Stern review

Andrea Saltelli\*, Beatrice D'Hombres

Joint Research Centre, Institute for the Protection and Security of the Citizen, Ispra, Italy

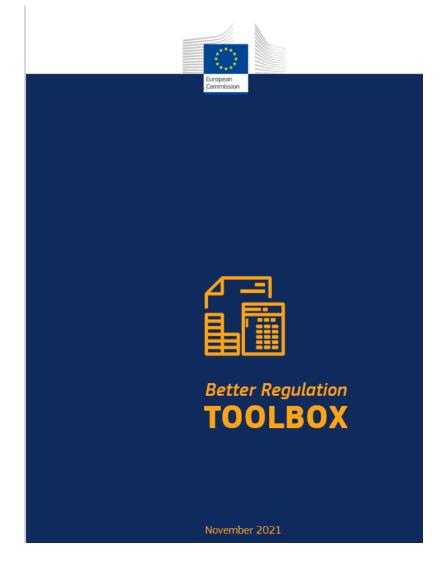
# Sensitivity Auditing for mathematical modelling?

### What do I make of your latinorum? Sensitivity auditing of mathematical modelling

Saltelli, A., Guimarães Pereira, Â., Van der Sluijs, J.P. and Funtowicz, S.



## EC impact assessment guidelines: sensitivity analysis & auditing



European Commission. November 2021. "Better Regulation: Guidelines and Toolbox." https://ec.europa.eu/info/law/law-making-process/planning-and-proposing-law/better-regulation-why-and-how/better-regulation-guidelines-and-toolbox\_en

"Sensitivity auditing is a wider consideration of the effect of all types of uncertainty, including structural assumptions embedded in the model, and subjective decisions taken in the framing of the problem."



"In general, sensitivity auditing stresses the idea of clearly communicating the extent to which particular models can be used to support policy decisions and their results can be trusted, taking into account as much as possible all forms of potential uncertainty, …"



"... and to anticipate criticism by third parties. In particular, one should avoid giving the impression of false confidence by 'quantification at all costs'."



"In some cases there is simply not enough data, or the process is too complex, to give a meaningful quantitative prediction."



### The rules of sensitivity auditing

- 1. Check against rhetorical use of mathematical modelling;
- 2. Adopt an "assumption hunting" attitude; focus on unearthing possibly implicit assumptions;
- 3. Check if uncertainty been instrumentally inflated or deflated.

- 4. Find sensitive assumptions before these find you; do your SA before publishing;
- 5. Aim for transparency; Show all the data;
- 6. Do the right sums, not just the sums right;
- 7. Perform a proper global sensitivity analysis.

### From sensitivity auditing (2013) to the Manifesto (2022)





Andrea Saltelli 🗹 , Gabriele Bammer , Isabelle Bruno , Erica Charters , Monica Di Fiore , Emmanuel Didier , Wendy Nelson Espeland , John

Kay, Samuele Lo Piano, Deborah Mayo, Roger Pielke Jr, Tommaso Portaluri, Theodore M. Porter, Arnald Puy, Ismael Rafols, Jerome R.

Ravetz, Erik Reinert, Daniel Sarewitz, Philip B. Stark, Andrew Stirling, Jeroen van der Sluijs & Paolo Vineis

3 modellers Lo Piano, Puy, Saltelli

2 experts models and society Pielke, van der Sluijs

3 statisticians Mayo, Stark, Portaluri

2 statactivistes Bruno, Didier

2 economists Kay, Raynert

1 epidemiologist vineis

2 sociologists of quantification

Espeland, Porter

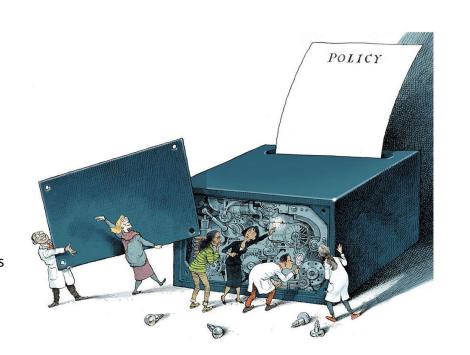
3 STS scholars Bammer, Sarewitz, Stirling

1 philosopher Ravetz

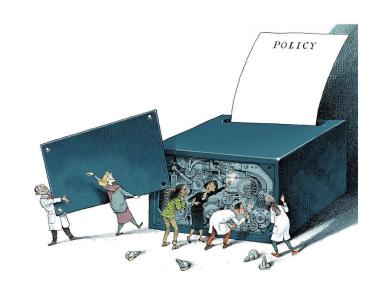
1 historian Charters

1 political scientists Di Fiore

1 expert RRI - Open Science Rafols



## COVID has put mathematical models in the limelight



→ Power & controversy

### Power

The New York Times

# Behind the Virus Report That Jarred the U.S. and the U.K. to Action

It wasn't so much the numbers themselves, frightening though they were, as who reported them: Imperial College London.

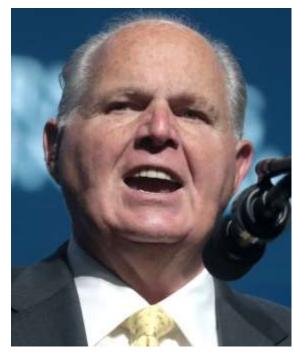
Landler, Mark, and Stephen Castle. 2020. Behind the Virus Report That Jarred the U.S. and the U.K. to Action - The New York Times.



### Conflicts, when questions of urgency, stakes, values and uncertainty collide

"Wild-Ass Covid numbers
... The minute I hear
anybody start talking about
models and modeling, I
blanch"

Rush Limbaugh



Rhodes, Tim, and Kari Lancaster. 2020. "Mathematical Models as Public Troubles in COVID-19 Infection Control: Following the Numbers", Health Sociology Review 1–18. doi: 10.1080/14461242.2020.1764376

Assess uncertainty and sensitivity

#### Mind the hubris

Complexity can be the enemy of relevance

### Mind the framing

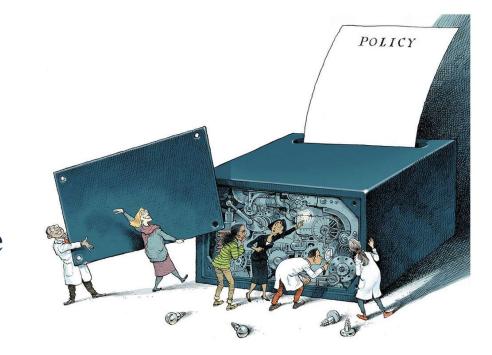
Match purpose and context



Quantification can backfire.

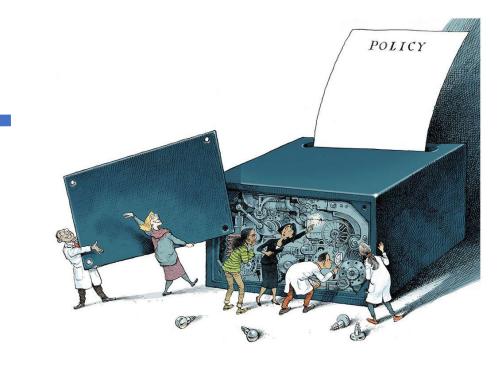
#### Mind the unknowns

Acknowledge ignorance



Assess uncertainty and sensitivity

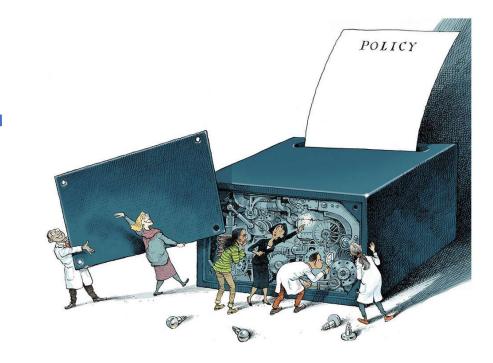
··· models require input values for which there is no reliable information...



...global uncertainty and sensitivity analyses are often not done. Anyone turning to a model for insight should demand them

Assess uncertainty and sensitivity

··· this may lead to interesting discoveries ···



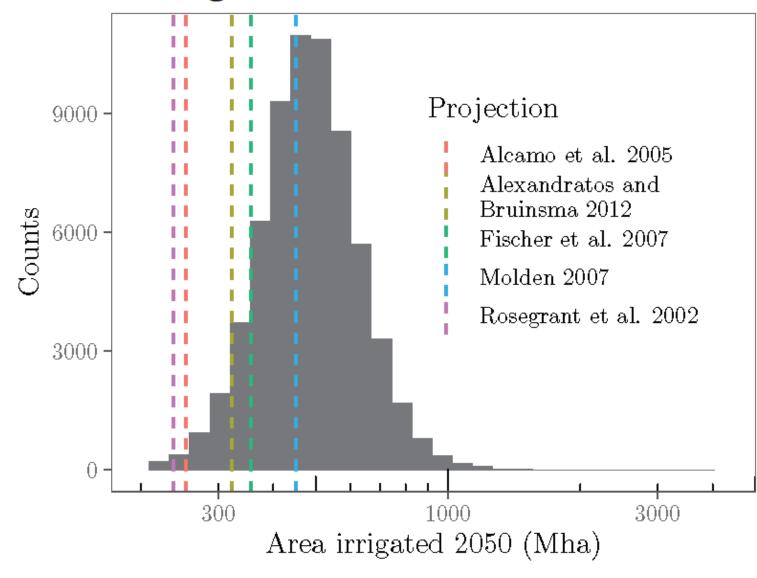
#### **Current Models Underestimate Future Irrigated Areas**

### **Geophysical Research Letters**

A. Puy ⋈, S. Lo Piano, A. Saltelli

First published: 17 April 2020

An uncertainty analysis (grey histogram) reveals that the range of possible outcomes is larger and less conservative than official estimates (dashed lines)



Results confirmed by more recent work (June 2022)

#### nature communications

Explore content > About the journal > Publish with us >

nature > nature communications > comment > article

Comment | Open Access | Published: 08 June 2022

### The delusive accuracy of global irrigation water withdrawal estimates

<u>Arnald Puy</u> <sup>™</sup>, <u>Razi Sheikholeslami</u>, <u>Hoshin V. Gupta</u>, <u>Jim W. Hall</u>, <u>Bruce Lankford</u>, <u>Samuele Lo Piano</u>, <u>Jonas Meier</u>, <u>Florian Pappenberger</u>, <u>Amilcare Porporato</u>, <u>Giulia Vico</u> & <u>Andrea Saltelli</u>

Nature Communications 13, Article number: 3183 (2022) Cite this article

Metrics

## Models ask as input information which we don't have - The case of WEBTAG

John Kay

J. A. Kay, "Knowing when we don't know," 2012, https://www.ifs.org.uk/docs/john\_kay\_feb2012.pdf

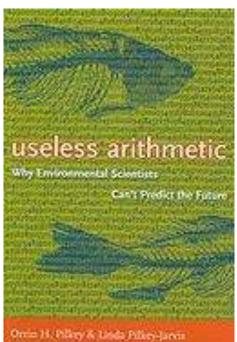


### WebTAG: Annual Percentage Change in Car Occupancy (% pa) up to 2036

Journey Purpose	Weekday						
	7am- 10am	10am- 4pm	4pm-7pm	7pm-7am	Weekday Average	Weekend	All Week
Work	-0.48	-0.4	-0.62	-0.5	-0.44	-0.48	-0.45
Non - Work (commuting and other)	-0.67	-0.65	-0.53	-0.47	-0.59	-0.52	-0.56

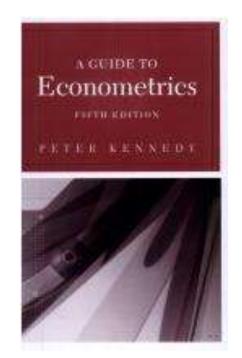


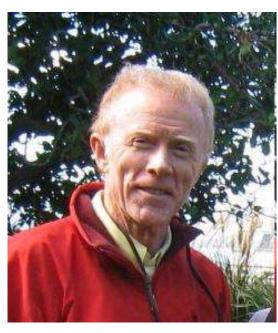
Orrin H. Pilkey



More examples in Useless Arithmetic: Why Environmental Scientists Can't Predict the Future, by Orrin H. Pilkey and Linda Pilkey-Jarvis Peter Kennedy, A Guide to Econometrics.

One of the ten commandments of applied econometrics according to Peter Kennedy:





Peter Kennedy

"Thou shall confess in the presence of sensitivity. Corollary: Thou shall anticipate criticism "

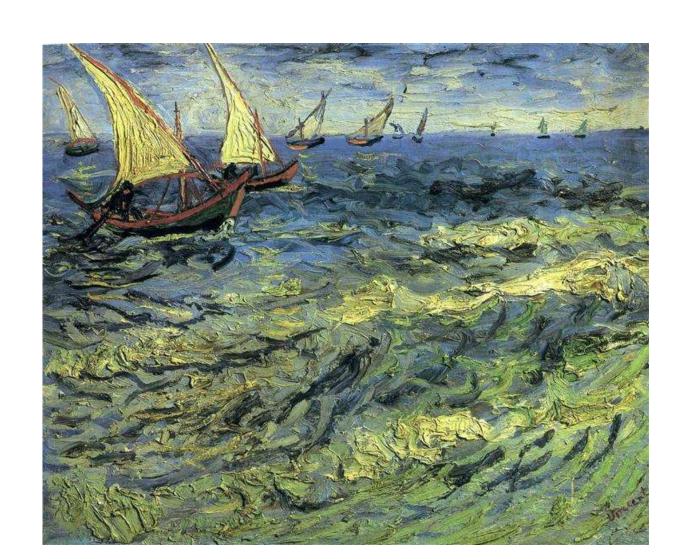


"One reason these methods [global sensitivity analysis] are rarely used is their honesty seems destructive;"

"or, to put it another way, a fanatical commitment to fanciful formal models is often needed to create the appearance of progress"

Tantalus on the Road to Asymptopia, Edward E. Leamer, 2010 *Journal of Economic Perspectives*, **24**, (2), 31–46.

### Why is all this important? Fishing expeditions and forking paths ...





The garden of forking paths: Why multiple comparisons can be a problem, even when there is no "fishing expedition" or "p-hacking" and the research hypothesis was posited ahead of time\*

Andrew Gelman<sup>†</sup> and Eric Loken<sup>‡</sup> 14 Nov 2013 The garden of forking paths: Why multiple comparisons can be a problem, even when there is no "fishing expedition" or "p-hacking" and the research hypothesis was posited ahead of time\*

Andrew Gelman<sup>†</sup> and Eric Loken<sup>‡</sup> 14 Nov 2013

Why this matters?





**RESEARCH ARTICLE** 

SOCIAL SCIENCES



### Observing many researchers using the same data and hypothesis reveals a hidden universe of uncertainty

Edited by Douglas Massey, Princeton University, Princeton, NJ; received March 6, 2022; accepted August 22, 2022



"Will different researchers [73 teams] converge on similar findings when analyzing the same data?

···teams' results varied greatly, ranging from large negative to large positive effects"

(Breznau et al. 2022)

Assess uncertainty and sensitivity

#### Mind the hubris

Complexity can be the enemy of relevance

### Mind the framing

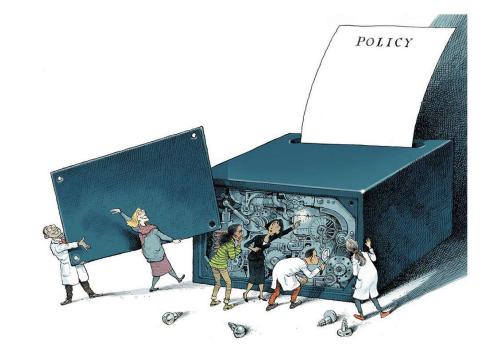
Match purpose and context

### Mind the consequences

Quantification can backfire.

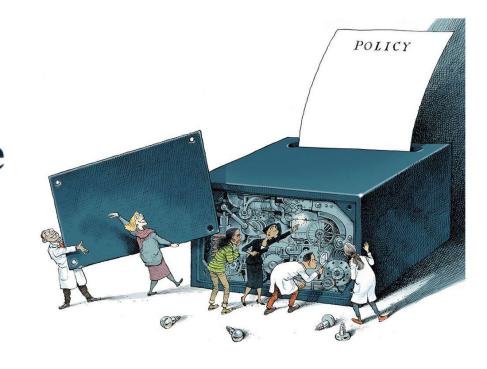
#### Mind the unknowns

Acknowledge ignorance



#### Mind the hubris

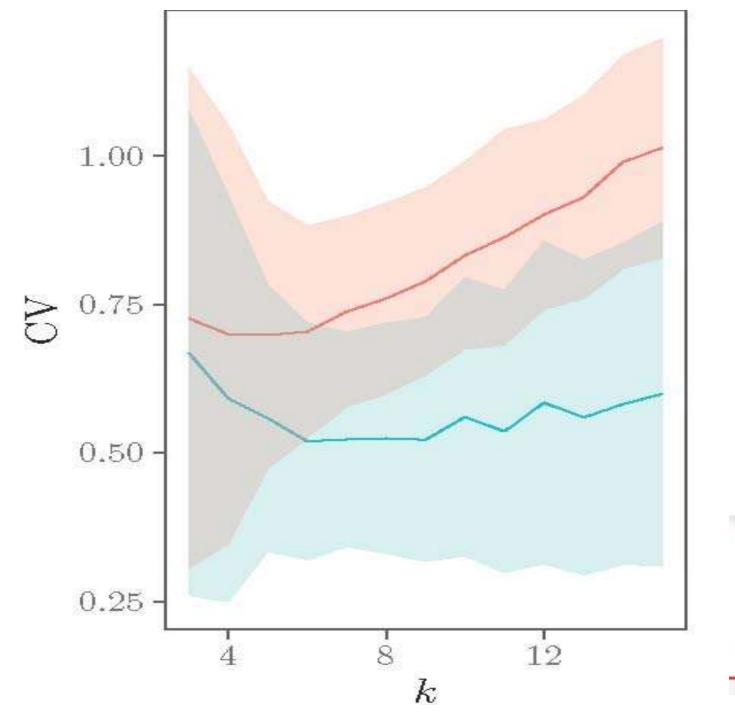
Complexity can be the enemy of relevance



... many are seduced by the idea of adding complexity in an attempt to capture reality more accurately, but...

SUPPLEMENTARY INFORMATION

Model complexity



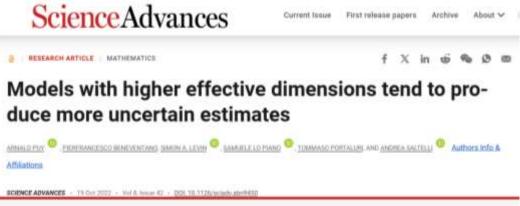
# O'Neil conjecture

CV=coeff. of variation= STD/mean k model dimensionality

#### Interactions

- Up to the k-th order
- Up to the n-th order

with  $n \le k$ 



#### Mind the assumptions

Assess uncertainty and sensitivity

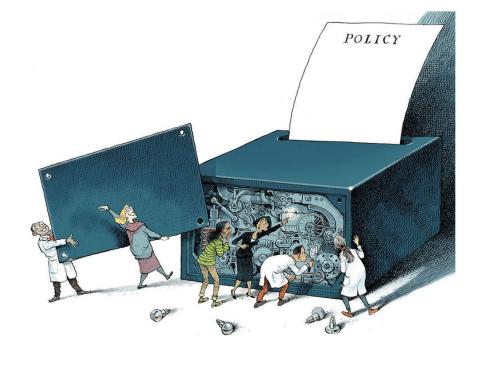
#### Mind the hubris

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#### Mind the framing

Match purpose and context



#### Mind the consequences

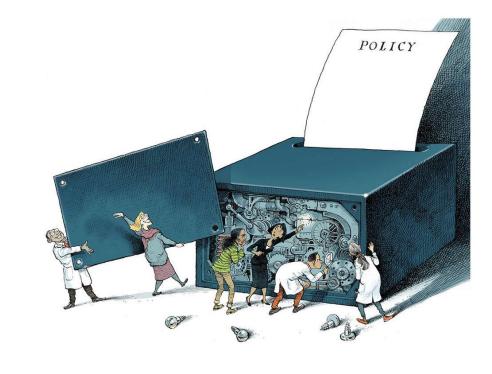
Quantification can backfire.

#### Mind the unknowns

Acknowledge ignorance

# Mind the framing

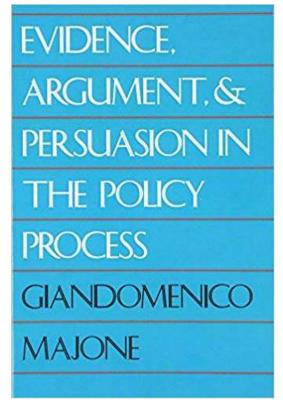
Match purpose and context



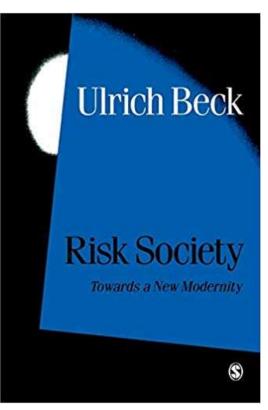
··· models will reflect the interests, disciplinary orientations and biases of the developers···

SUPPLEMENTARY INFORMATION

## From Ulrich Beck to Giandomenico Majone: the technique is never neutral







1992 (1986)



#### Ulrich Beck (1944 - 2015)



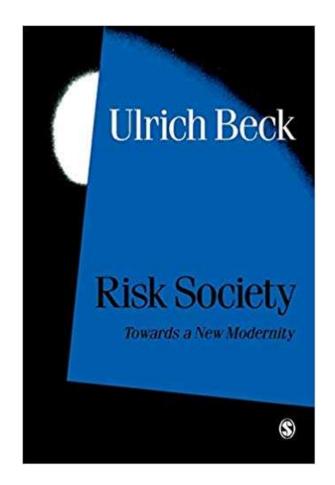
Environmental Science & Policy Volume 106, April 2020, Pages 87-98



The technique is never neutral. How methodological choices condition the generation of narratives for sustainability

Andrea Saltelli <sup>a, b</sup> ○ ☑, Lorenzo Benini <sup>c</sup>, Silvio Funtowicz <sup>a</sup>, Mario Giampietro <sup>d, e</sup>, Matthias Kaiser <sup>a</sup>, Erik Reinert a, f, Jeroen P. van der Sluijs a, g, h

"It is not uncommon for political programs to be decided in advance simply by the choice of what expert representatives are included in the circle of advisers."



1992 (1986)



Ulrich Beck (1944 –2015)

## The technique is never neutral. How methodological choices condition the generation of narratives for sustainability



Andrea Saltelli a, b A M, Lorenzo Benini c, Silvio Funtowicz a, Mario Giampietro d, e, Matthias Kaiser a, Erik Reinert a, f, Jeroen P. van der Sluijs a, g, h

Combine more lenses, including Post-normal science (PNS), Bioeconomics, and Non-Ricardian economics

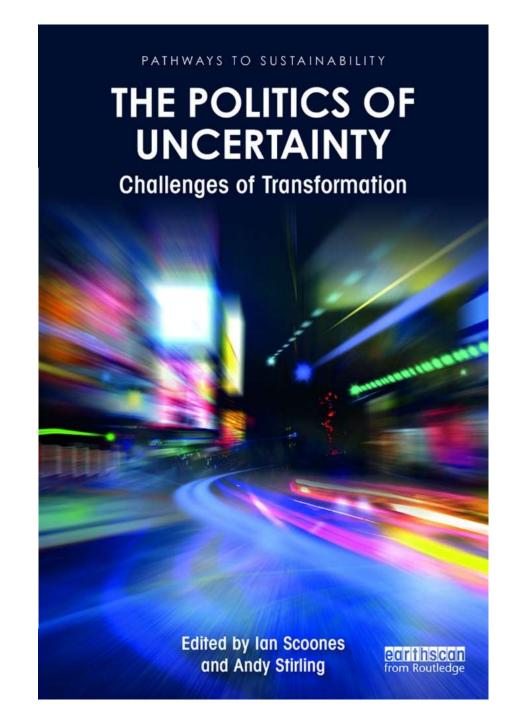
#### On reductionism

4

# THE UNRAVELLING OF TECHNOCRATIC ORTHODOXY?

Contemporary knowledge politics in technology regulation

Patrick van Zwanenberg



# Frames as hypocognition & Socially constructed ignorance



Steve Rayner

Rayner, S., 2012, Uncomfortable knowledge: the social construction of ignorance in science and environmental policy discourses, Economy and Society, 41:1, 107-125.

# Rayner's (2012) strategies to deal with "uncomfortable knowledge".

Denial, Dismissal, Diversion, Displacement



Model based

Rayner, S., 2012, Uncomfortable knowledge: the social construction of ignorance in science and environmental policy discourses, Economy and Society, 41:1, 107-125.

Displacement: "The model we have developed tells us that real progress is being achieved" (The focus in now the model not the problem).

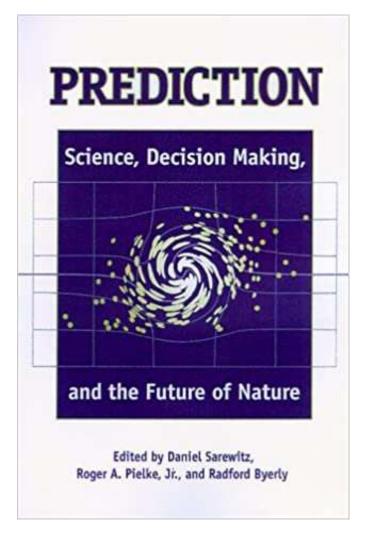
Rayner, S., 2012, Uncomfortable knowledge: the social construction of ignorance in science and environmental policy discourses, Economy and Society, 41:1, 107–125.

Example of displacement: Chesapeake Bay Program (CBP) modelling work

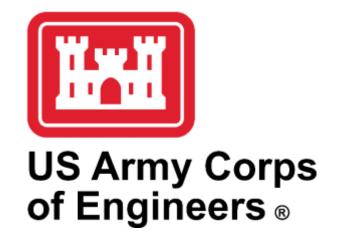
"Bay models are used to track nutrient loads to ensure the cap is not exceeded"

→ The model results – rather than the actual measurements, become the substance of use

Rayner, S., 2012, Uncomfortable knowledge: the social construction of ignorance in science and environmental policy discourses, Economy and Society, 41:1, 107–125.



Model GENESIS for beach erosion



Manipulated to support coastal-engineering projects

It neglected the role of extreme event

Sarewitz, D., Pielke, R. A. & Byerly, R. *Prediction: Science, Decision Making, and the Future of Nature* (Island Press, 2000).

#### Mind the assumptions

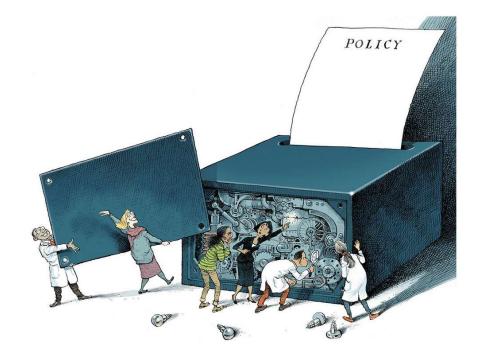
Assess uncertainty and sensitivity

#### Mind the hubris

Complexity can be the enemy of relevance

#### Mind the framing

Match purpose and context





#### Mind the consequences

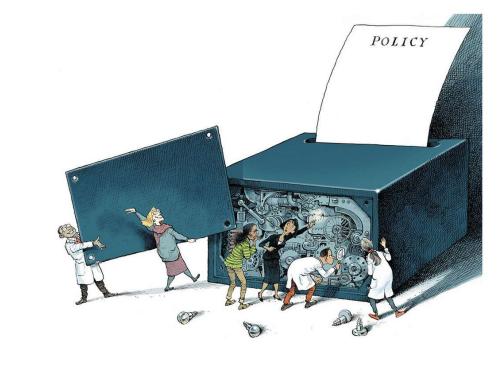
Quantification can backfire.

#### Mind the unknowns

Acknowledge ignorance

# Mind the consequences

Quantification can backfire.



From the risk of financial products to the management of costal zones to the models for disaster insurance bad modelling may lead to wrong decisions

SUPPLEMENTARY INFORMATION



Here's what killed your 401(k) David X Li's Gaussian copula function as first published in 2000. Investors exploited it as a quick—and fatally flawed—way to assess risk. A shorter version appears on this month's cover of Wired.

Here is what killed your 401(k)...

Li's Gaussian copula function ...

Nassim Nicholas Taleb, hedge fund manager and author of *The Black Swan*, is particularly harsh when it comes to the copula. "People got very excited about the Gaussian copula because of its mathematical elegance, but the thing never worked," he says. "Co-association between securities is not measurable using correlation," because past history can never prepare you for that one day when everything goes south. "Anything that relies on correlation is charlatanism."

Felix Salmon, Wired, February 2009



Source: https://www.wired.com/2009/02/wp-quant/

#### Delusion of scientificity



The same way Digital Twins of the planet are 'scientifically prescribed' today ...

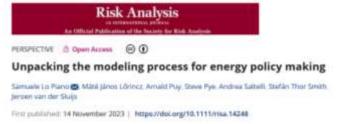


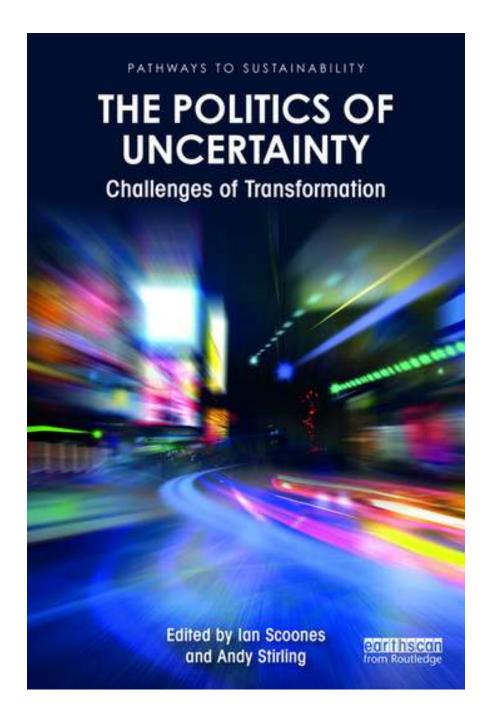
"models are more symbolic vehicles for gaining authority than objective technical framework" (1984)

Brian Wynne (and others such as William Keepin) debunked in the early 80's a totally off-the-mark model-based energy future, declared as 'scientifically prescribed' by analysts at IIASA ...



A fast breeder reactor in the Netherlands, today an amusement park See a summary here





3

## SHARING RISKS OR PROLIFERATING UNCERTAINTIES?

Insurance, disaster and development

Leigh Johnson

Model-based parametric insurance led to dramatic consequences for developing countries experiencing draughts

**Open access:** https://www.taylorfrancis.com/books/politics-uncertainty-ian-scoones-andy-stirling/e/10.4324/9781003023845

#### Mind the assumptions

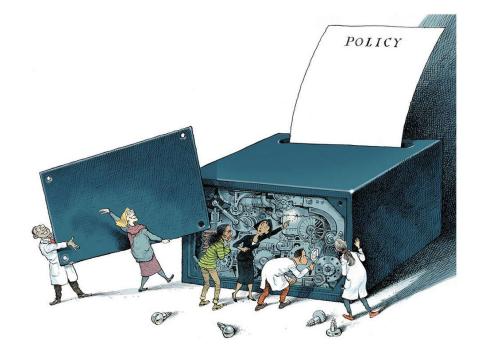
Assess uncertainty and sensitivity

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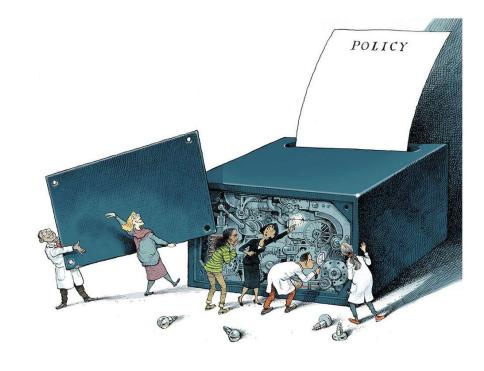
Mind the unknowns

Acknowledge ignorance

## Mind the unknowns

Acknowledge ignorance

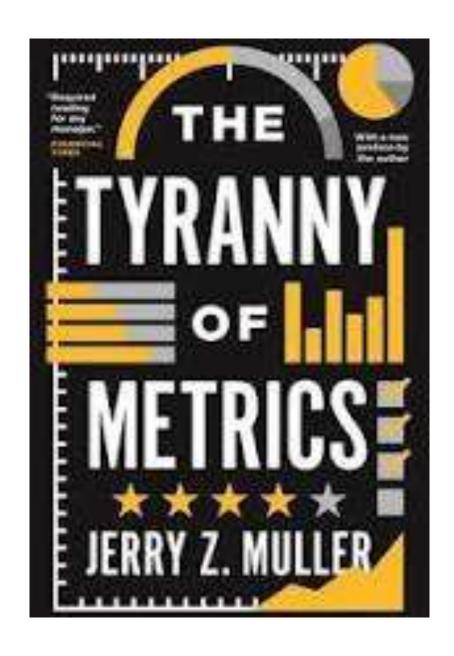
"there is no number-answer to your question"



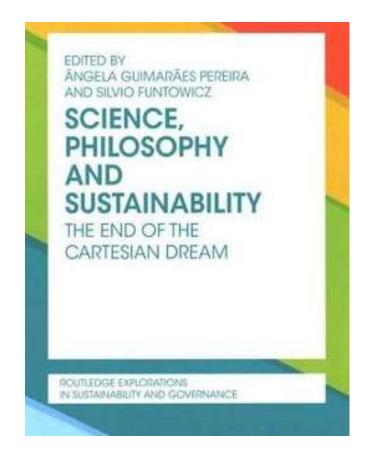


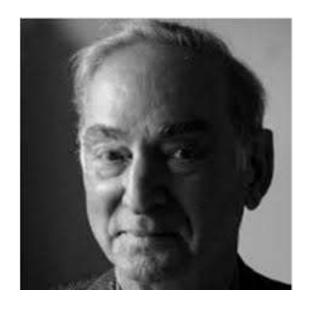
SUPPLEMENTARY INFORMATION

Anthony Fauci



"keep in mind at every step that the best use of metrics may be not to use it at all"





Jerome R. Ravetz

Ravetz, J, R, 2015, Descartes and the rediscovery of

**1gnorance**, in Guimarães Pereira, Â, and Funtowicz, S, Eds, 2015, The end of the Cartesian dream, Routledge.

Ravetz, J., R., 1987, Usable Knowledge, Usable Ignorance, Incomplete Science with Policy Implications, Knowledge: Creation, Diffusion, Utilization, 9(1), 87-116.



#### **Futures**

Volume 91, August 2017, Pages 62-71



Original research article

# What is wrong with evidence based policy, and how can it be improved?

Andrea Saltelli a, b, c ≥ Mario Giampietro a, c, d

Responsible use of quantitative information; try via negativa (N. Taleb); instead of proving policy options try to falsify them



#### **Futures**

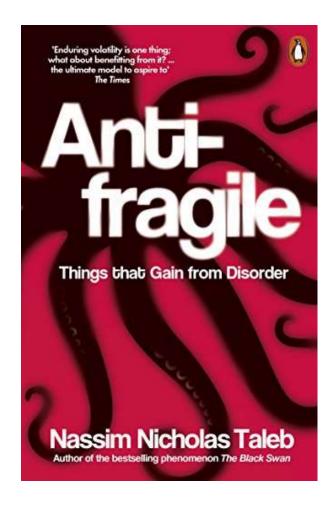
Volume 91, August 2017, Pages 62-71



Original research article

What is wrong with evidence based policy, and how can it be improved?

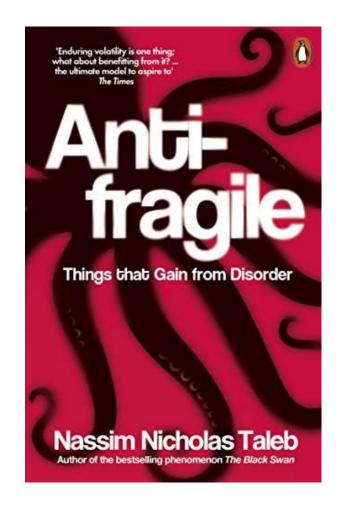
Andrea Saltelli a, b, c ≥ Mario Giampietro a, c, d



"...we know what is wrong with more clarity than what is right, and that knowledge grows by subtraction

··· easier to know that something is wrong than to find the fix ···

Actions that remove are more robust than those that add because addition may have unseen, complicated feedback loops"



#### Falsification of the available options based on:

- Feasibility (compatibility with external constraints),
- Viability (compatibility with internal constraints), and
- Desirability (compatibility with normative values adopted in the given society)



Futures
Volume 91, August 2017, Pages 62-71

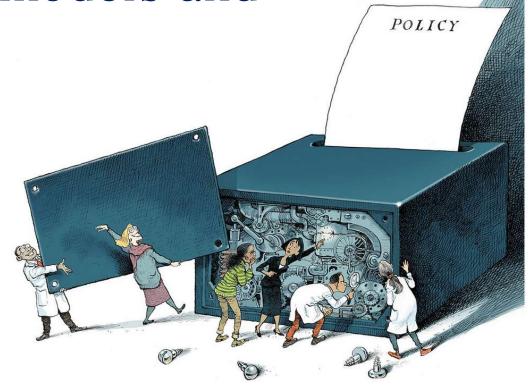


Original research article

What is wrong with evidence based policy, and how can it be improved?

Andrea Saltelli a, b, c ≥ M, Mario Giampietro a, c, d

→ Responsible modelling; reciprocal domestication between models and society



COMMENTARY 🔂 Open Access 🙃 👣



#### What did COVID-19 really teach us about science, evidence and society?

Andrea Saltelli X, Joachim P. Sturmberg, Daniel Sarewitz, John P. A. Ioannidis

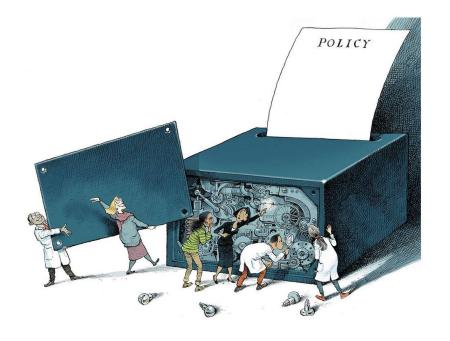
First published: 06 June 2023 | https://doi.org/10.1111/jep.13876

"COVID-19 policies allocated sacrifice, privation and suffering across all walks of society [but] radically different responses from nation to nation from draconian lockdowns, to relatively permissive and flexible pandemic regimes—made obvious to all that the value of scientific evidence was to support what was politically desirable and possible in different contexts

Mostly provided by models

"Modellers must not be permitted to project more certainty than their models deserve;

and politicians must not be allowed to offload accountability to models of their choosing"



# Impact assessment culture in the European Union Time for something new?

















Environmental Science and Policy 142 (2023) 99-111

#### Mostly based on



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Impact assessment culture in the European Union. Time for something new?

Andrea Saltelli <sup>a,b,\*</sup>, Marta Kuc-Czarnecka <sup>c</sup>, Samuele Lo Piano <sup>d</sup>, Máté János Lőrincz <sup>d</sup>, Magdalena Olczyk <sup>c</sup>, Arnald Puy <sup>e</sup>, Erik Reinert <sup>f,g</sup>, Stefán Thor Smith <sup>d</sup>, Jeroen P. van der Sluijs <sup>b,h</sup>







Home > Law > Law-making process > Planning and proposing law > Better Regulation: why and how > Better regulati

#### Better regulation: guidelines and toolbox

#### **General principles**

The better regulation guidelines set out the principles that the European Commission follows when preparing new initiatives and proposals and when managing and evaluating existing legislation.

The guidelines apply to each phase of the law-making cycle.

3 NOVEMBER 2021  Better regulation guidelines  English (663.75 KB - PDF)	Download <u>↓</u>	
20 JULY 2023  Better regulation toolbox  English (6.45 MB - PDF)	Download <u>↓</u>	

https://commission.europa.eu/law/law-making-process/planning-and-proposing-law/better-regulation/better-regulation-guidelines-and-toolbox\_en





614 pages of tools

#### Evidence based medicine came first!

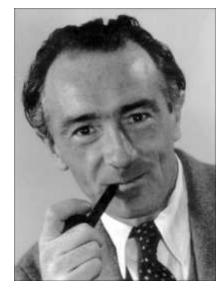
Evidence Based Medicine was born when clinical decision making was set to integrate clinical expertise with external evidence (e.g. randomized trials) and patient values and preferences



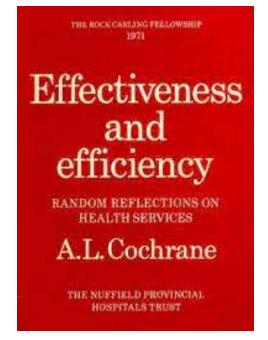
This led to the Cochrane collaboration (now simply Cochrane), involving health professionals, patients and policy makers

Runs major systematic reviews. Maintains a library





Archie Cochrane, 1909 -1988



• "A NEW paradigm for medical practice is emerging. Evidence-based medicine de-emphasizes intuition, unsystematic clinical experience, and ... stresses the examination of evidence from clinical research"



# JAMA® The Journal of the American Medical Association

#### **Article**

November 4, 1992

#### **Evidence-Based Medicine**

### A New Approach to Teaching the Practice of Medicine

Gordon Guyatt, MD, MSc; John Cairns, MD; David Churchill, MD, MSc; Deborah Cook, MD, MSc; Brian Haynes, MD, MSc, PhD; Jack Hirsh, MD; Jan Irvine, MD, MSc; Mark Levine, MD, MSc; Mitchell Levine, MD, MSc; Jim Nishikawa, MD; David Sackett, MD, MSc; Patrick Brill-Edwards, MD; Hertzel Gerstein, MD, MSc; Jim Gibson, MD; Roman Jaeschke, MD, MSc; Anthony Kerigan, MD, MSc; Alan Neville, MD; Akbar Panju, MD; Allan Detsky, MD, PhD; Murray Enkin, MD; Pamela Frid, MD; Martha Gerrity, MD; Andreas Laupacis, MD, MSc; Valerie Lawrence, MD; Joel Menard, MD; Virginia Moyer, MD; Cynthia Mulrow, MD; Paul Links, MD, MSc; Andrew Oxman, MD, MSc; Jack Sinclair, MD; Peter Tugwell, MD, MSc

#### ≫ Author Affiliations

JAMA. 1992;268(17):2420-2425. doi:10.1001/jama.1992.03490170092032





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@AndreaSaltelli@mstdn.soc

https://www.youtube.com/channel/UCz26ZK04xchekUy4GevA3





• "Under market pressure, clinical medicine has been transformed to finance-based medicine" (2016)



wow anchess shell as 
 https://www.do.go/0000-0003-422-6975
 @Andrea Satelliffymetin social

Early milestones in the development of impact assessment was the National Environmental Policy Act (NEPA) in the United States, enacted in 1969





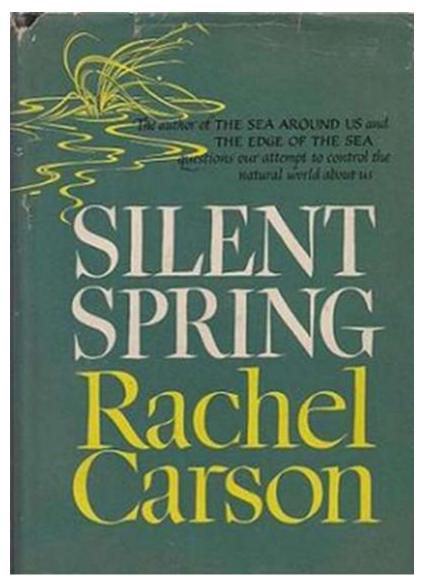
Bills & Resolutions / S. 1075 (91st) / Text

S. 1075 (91st): An Act to establish a national policy for the environment; to authorize studies, surveys, and research relating to ecological systems, natural resources, and the quality of the human environment; and to establish a Board of Environmental Quality Advisers



··· NEPA came into being as a result ··· of a book (1962)!

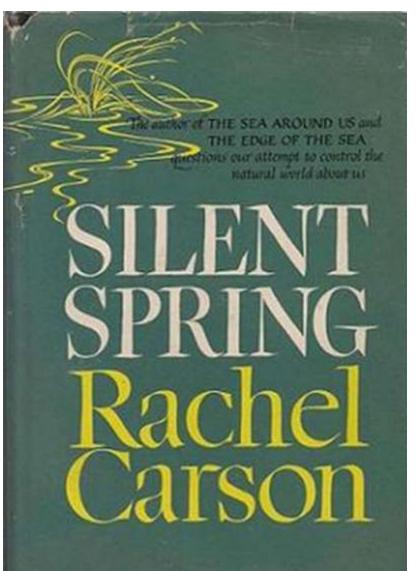
The book kickstarted the environmental movement worldwide. Led to the creation of the US Environmental Protection Agency (EPA) ...







with also led in the US to a ban of DDT, to the Endangered Species Act (1973), to the Clean Air (1970) and Clean Water (1972) acts







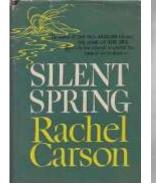
YouTube

A seminar with Naomi Oreskes and others about Carson's book in its 60<sup>th</sup> anniversary

https://www.youtube.com /watch?v=jWIxNOXJkns



Science, lobbies and the environment | seminar on 60th anniversary of Rachel Carson's Silent Spring







# Why is this story of evidence based policy (EBP) so important?

- Because it is a key component of the policy cycle and is enshrined in standards and guidelines
- It is a conflicted topic (like evidence based medicine)
- Many say it has become its opposite (policy based evidence), also as part of New Public Management theories and movement
- Some highlight power differentials (industryregulators-citizens) and see EBP as a vehicle for regulatory capture
- Some take issue with its purported neutrality

## What is New Public Management (NPM)?

- Gained traction in the 1980s and 1990s
- Market-oriented reforms, privatization, deregulation
- Origin in public choice theory (James M. Buchanan )
- Neoliberal revolution (UK, both Tories and New Labour)
- US: reinventing Government Movement (1990s); NPM principles applied to federal agencies (Al Gore)
- World Bank and the International Monetary Fund (IMF)

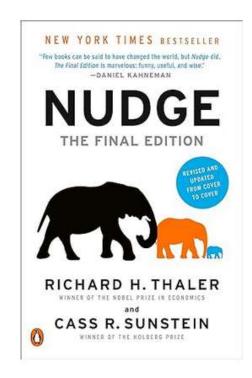
## What is public choice theory?

- Rational choice
- Actors maximizing their utility
- Fighting bureaucracy thanks to market incentives (see Thaler and Sunstein's 'nudging')
- Tackles rent seeking and voting behaviour

Timms, A. (2019, June). The Sameness of Cass Sunstein | The New Republic. New Republic. https://newrepublic.com/article/154236/sameness-cass-sunstein



Cass Sunstein



The most widely used technique: Cost Benefit Analysis

Pros: Efficiency, simplicity, ease of communication, *prima facie* impersonality

Cons: Dependence of the outcome upon what in included or excluded (what are the externalities?); monetization

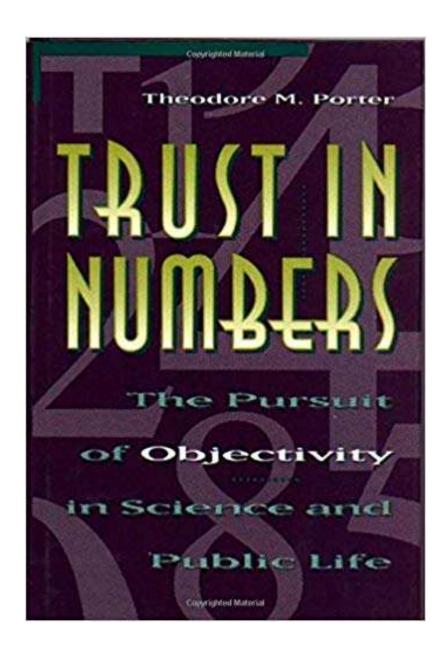
## Exercise in class (20m + 10 reporting)

Imagine you work for the health ministry and need to find analytic arguments to judge the desirability and feasibility of policies aimed to reduce smoking habits in the population.



Source: The Simpsons, Smoke on the Daughter

- 1) What policies to consider?
- 2) What other ministries should participate to the discussion?
- 3) What factors should be considered in the analysis?
- 4) What costs should be included? What benefits?
- 5) Indicate whether the selected cost and benefits are amenable to quantification.



## History of cost benefit analysis. See Chapter 7: "U.S. Army Engineers and the Rise of Cost-Benefit Analysis"

## or this paper:

Porter, T. M. Objectivity as Standardization: The Rhetoric of Impersonality in Measurement, Statistics, and Cost-Benefit Analysis. in Rethinking objectivity (ed. Megill, A.) 197 -237 (Duke University Press, 1994).

http://ereserve.library.utah.edu/Annual/WRTG/3705/Mathison/objectivity.pdf

## Frames

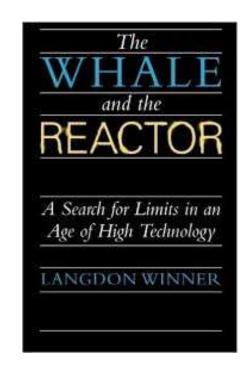
Most analyses offered as input to policy are framed as cost benefit analysis or risk analyses, but some environmentalists disagree



Langdon Winner



Winner, L., 1986. The Whale and the Reactor: a Search for Limits in an Age of High Technology. The University of Chicago Press, 1989 edition.

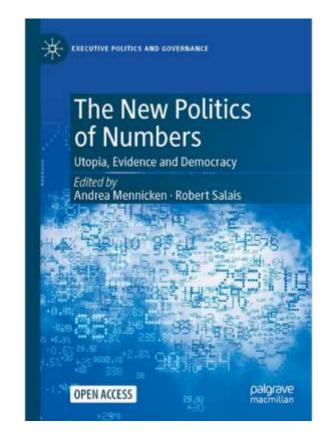


A technical proof of quality is illusory without a parallel investigation of normative quality

Technical Quality

Normative quality

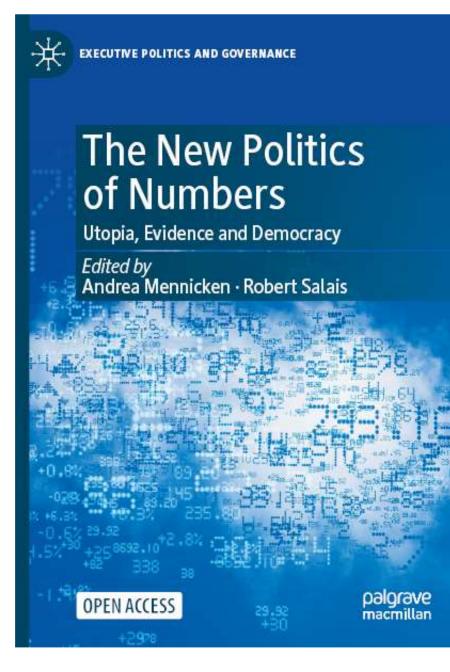
How the numbers of neoliberalism (New Public Management) constitute a regime of ademocracy; the example of indicators of employment



Salais, R. (2022). "La donnée n'est pas un donné": Statistics, Quantification and Democratic Choice. In *The New Politics of Numbers: Utopia, Evidence and Democracy*, Andrea Mennicken and Robert Salais, Palgrave Macmillan, pp. 379–415.

Contesting unjust/unfair governance arrangement is impossible without producing alternative constructions of evidence – that requires muscles not easily available to the lay citizen

> CHAPTER 12, "La donnée n'est pas un donné": Statistics, Quantification and Democratic Choice, *Robert Salais*



## (society) **Practical problem** translate interpret

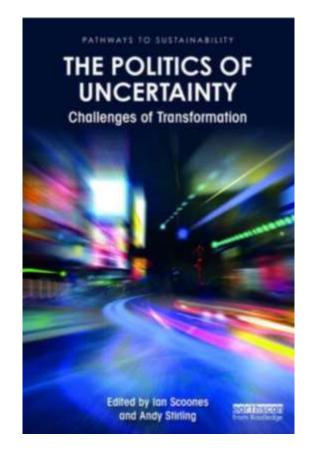
**Technical problem** 

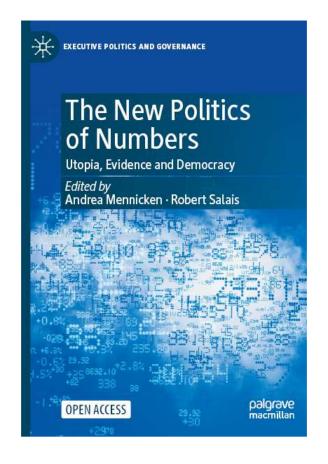
(science)

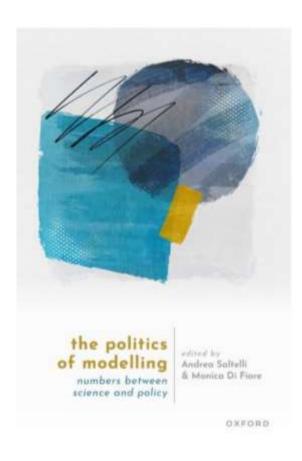
Courtesy of Jeroen van der Sluijs



Drawn after Ravetz, J., 1971, Scientific Knowledge and its Social Problems, Oxford University Press.



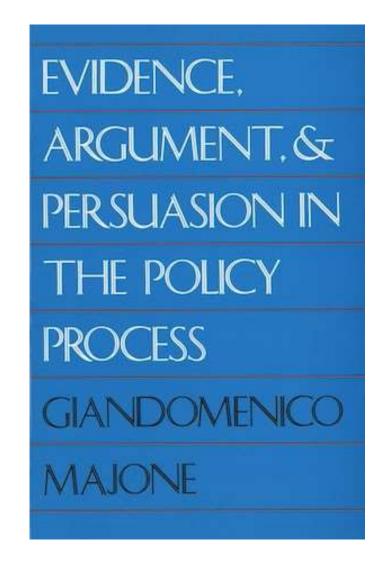




2020 2022 2023

### Politics and numbers

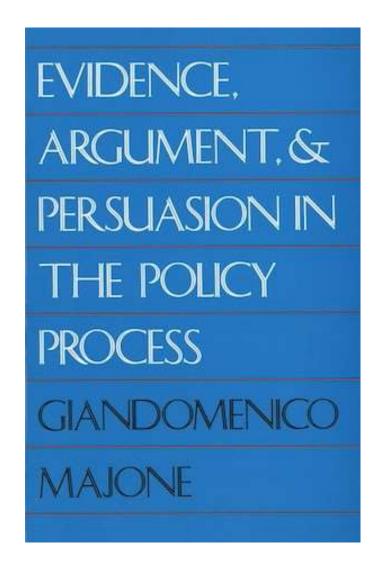




Since to say anything of importance in public policy requires value judgment, this artificial separation between values and rational capacity is a threat to all notions of public deliberation and defensible policy choices (p. 8)

Multiple policy evaluation ... would recognize the legitimacy of the different perspectives ... the objective is not to construct a grand model that would combine all the partial perspectives into...a weighted average ... of equity, effectiveness, legality ... (p.9)



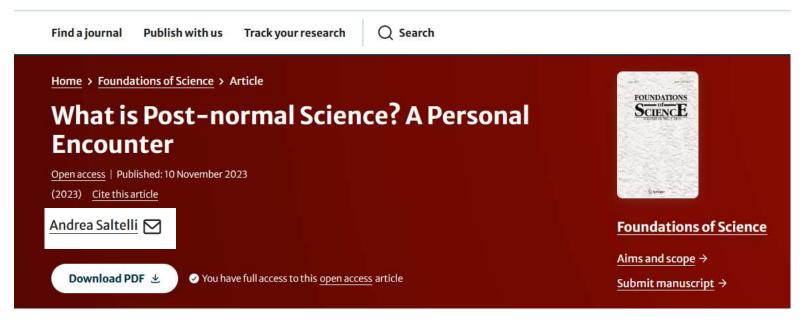


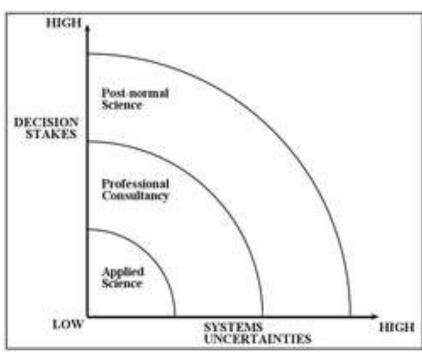
The pretended distinction between facts and value is used instrumentally

In the policy process fact and values cannot be separated in the making of an argument

## The impossible separation between facts and values is one of the 'keys' of post-normal science

#### **SPRINGER LINK**





S. Funtowicz and J. R. Ravetz, 'Science for the post-normal age', Futures, vol. 25, no. 7, pp. 739-755, Sep. 1993, doi: 10.1016/0016-3287(93)90022-L.

EVIDENCE. ARGUMENT.& PERSUASION IN THE POLICY

"In any area of public policy the choice of instruments, far from being a technical exercise that can be safely delegated to the experts, reflects as in a microcosm all the political, moral, and cultural dimensions of policy-making"

EVIDENCE. ARGUMENT, & PERSUASION IN THE POLICY **PROCESS** GIANDOMENICO

"[my suggestion is to view a] policy analyst as a producer of arguments, capable of distinguishing between good and bad rhetoric, rather than as a "number cruncher" ...

Power asymmetries in the framing of issues: those who have the deepest pockets marshal the best [foremost 'scientific'] evidence



#### **Futures**

Available online 26 October 2021

In Press, Journal Pre-proof ?



Science, the endless frontier of regulatory capture

Andrea Saltelli <sup>a</sup>  $\stackrel{\triangle}{\sim}$  M, Dorothy J. Dankel <sup>b, c</sup>, Monica Di Fiore <sup>d</sup>, Nina Holland <sup>e</sup>, Martin Pigeon <sup>e</sup>

## An epistemic ladder for regulatory capture

- Epistemic. Invalidating the inference or the methods
- Institutional. Delegitimising and/or 'colonising' institutions
- Political. Promoting a worldview where the very idea of regulation is undesirable



## Futures Available online 26 October 2021

In Press, Journal Pre-proof (?)



## Science, the endless frontier of regulatory capture

Andrea Saltelli  $^a$   $\stackrel{\triangle}{\sim}$   $^e$ , Dorothy J. Dankel  $^b$ ,  $^c$ , Monica Di Fiore  $^d$ , Nina Holland  $^e$ , Martin Pigeon  $^e$ 







The present: excessive reliance on a standard neoclassic economic toolbox that neglects alternative perspectives

> The new: non-Ricardian economics, bioeconomics and qualitativequantitative methods from post-normal science (feminist economics)



Source: https://sellhimvs.life

Environmental Science and Policy 142 (2023) 99-111

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Impact assessment culture in the European Union. Time for something new?

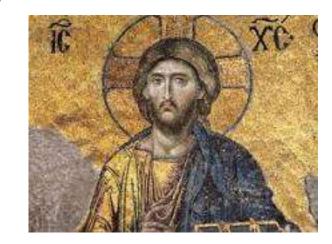
## The aim:

- more inclusive uses of quantitative evidence
- more possible futures explored

Andrea Saltelli a.b., Marta Kuc-Czarnecka, Samuele Lo Piano, Máté János Lőrincz, Magdalena Olczyk c, Arnald Puy e, Erik Reinert f,g, Stefán Thor Smith d. Jeroen P. van der Sluijs b.h

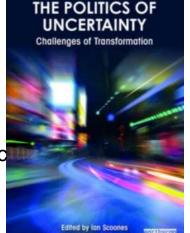
## A technocratic orthodoxy in the EU? Why 'reductionism'?

- The single market needs a centralized, standardized risk assessment approach
- EU pro-industry (e.g. biotech) growth agenda
- Fear of opening the road to endless deconstruction of planned policies





See 'The unravelling of technocratic orthodoxy', of P. van Zwanenberg



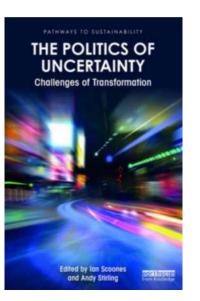
Impact assessment culture in the European Union. Time for something new?

Terms such as 'expected utility', 'decision theory', 'life cycle assessment', 'ecosystem services', 'externality assessment', 'impact analysis', 'sound scientific decisions' and 'evidence-based policy' deployed to deliver precise answers

- Is the precision rhetorical?
- Is the aim to prove that a given policy or practice are 'safe' or 'best'



See 'Uncertainty and the Politics of Transformation' of I. Scoones and A. Stirling

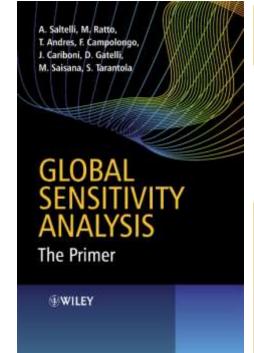


Impact assessment culture in the European Union. Time for something new?

Andrea Saltelli  $^{ab,c}$ , Marta Kuc-Czarnecka $^a$ , Samuele Lo Piano  $^d$ , Máté János Lőrincz  $^d$ , Magdalena Olczyk $^c$ , Arnald Puy $^a$ , Erik Reinert  $^{b,g}$ , Stefán Thor Smith  $^d$ , Jeroen P. van der Sluijs  $^{b,h}$ 

### Proposed lenses

- Non-Ricardian economics
- Bioeconomics (in the sense of Nicholas Georgescu-Roegen)
- Approaches originated in the context of post-normal science
  - global uncertainty and sensitivity analysis
  - sensitivity auditing
  - NUSAP
  - quantitative storytelling

















## Contrasting invisibilities

Non-Ricardian economics: invisibility of qualities, whereby all hours of work are taken to have the same value

Bioeconomics: invisibility of nature, whereby natural resources are considered as infinite or infinitely substitutable

Post-normal science: invisibility of values, obfuscated by the purported

neutrality of quantification









#### Test cases

- Climate, energy, and Sámi herders
- Climate and Water security
- Biodiversity and pollinator decline
- Lessons learned from COVID-19



COMMENTARY d Open Access





What did COVID-19 really teach us about science, evidence and society?

Andrea Saltelli . Ioachim P. Sturmberg, Daniel Sarewitz, John P. A. Ioannidis

First published: 06 June 2023 | https://doi.org/10.1111/jep.13876 | Citations: 2

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#### **nature reviews** earth & environment



Robinson, Claire, et al. 2018. "Ensuring a Higher Level of Protection from Pesticides in Europe: The Problems with Current Pesticide Risk Assessment Procedures in the EU - and Proposed Solutions. A White Paper Prepared for the Coalition Citizens for Science in Pesticide Regulation." https://doi.org/10.5281/ZENODO.2543743.



#### Test cases

- Climate, energy, and Sámi herders
- Climate and Water security
- Biodiversity and pollinator decline
- Lessons learned from COVID-19





Environmental Science and Policy





Impact assessment culture in the European Union. Time for something new?



Andrea Saltelli <sup>a,b,\*</sup>, Marta Kuc-Czarnecka <sup>c</sup>, Samuele Lo Piano <sup>d</sup>, Máté János Lőrincz <sup>d</sup>, Magdalena Olczyk <sup>c</sup>, Arnald Puy <sup>e</sup>, Erik Reinert <sup>c,g</sup>, Stefán Thor Smith <sup>d</sup>, Jeroen P, van der Sluiis <sup>b,h</sup>



https://www.researchgate.net/publication/233760548\_Eurasian\_Arctic\_Land\_Cover\_and\_Land\_Use\_in\_a\_Changing\_Climate/figures?lo=1

## Climate, energy, and Sámi herders

A grid interconnection between Scandinavian countries and Iceland?

Complex web of interests and vulnerabilities

Negative effect of (green) energy production in Scandinavia for the migratory patterns of reindeers, against increased infrastructural burden in Iceland



## Norwegian wind farms violate rights of Sámi reindeer herders, says court



Norway's Supreme Court has ruled that two western wind farms have illegally encroached on the grazing land of Sámi reindeer herders.





### Climate, energy, and Sámi herders

Loss of habitat, economic predation and legal frameworks "potentially dwarf the putative effects of projected climate change on reindeer pastoralism"

N. J. C. Tyler *et al.*, 'Saami reindeer pastoralism under climate change: Applying a generalized framework for vulnerability studies to a sub-arctic social-ecological system', *Global Environmental Change*, vol. 17, no. 2, pp. 191–206, May 2007, doi: 10.1016/j.gloenvcha.2006.06.001.



https://www.researchgate.net/publication/233760548 \_Eurasian\_Arctic\_Land\_Cover\_and\_Land\_Use\_in\_a\_ Changing\_Climate/figures?lo=1



Check to against an

Impact assessment culture in the European Union. Time for something new?

## Climate, energy, and Sámi herders

Reductionism in the EU energy policy making: the problem are the emissions and the solution is swapping fossil fuel based with renewable

This ignores causal linkages with social and environmental structures, such as how this interfere with the Sámi herders

https://www.researchgate.net/publication/233 760548 Eurasian Arctic Land Cover and L and Use in a Changing Climate/figures?lo =1



Environmental Science and Policy





Impact assessment culture in the European Union. Time for



Andrea Saltelli a.b., Marta Kuc-Czarnecka Samuele Lo Piano d, Máté János Lőrincz d, Magdalena Olczyk<sup>c</sup>, Arnald Puy<sup>c</sup>, Erik Reinert f.g. Stefán Thor Smith d



Chemicals pollution and biodiversity and ecosystem services: the case of neonicotinoid insecticides and entomofauna collapse (insectageddon)





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Check 5 spectra

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ttps://www.youtube.com/channel/UCz26ZK04xchekUy4GevA3DA

ISSN 1725-9177

Late lessons from early warnings: science, precaution, innovation

Pollinators decline has been a policy issue for some time now ··· see this 2013 report from the European Environment Agency





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Impact assessment culture in the European Union. Time for something new?





# Decline of pollinators

**Insects** Opinion

Insectageddon: farming is more catastrophic than climate breakdown

George Monbiot

The shocking collapse of insect populations hints at a global ecological meltdown



Environmental Science and Policy 142 (2023) 99-111



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Impact assessment culture in the European Union. Time for something new?

## Windshield effect

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Source: https://jeffreyrubel.substack.com/p/bugs-on-a-windshield

While the foraging area of bees may extend over up to 9 km away from the honeybees, and the impact of insecticides implies bioaccumulation and hence long term effects, the prevailing measuring techniques held valid in regulation fail to detect the toxicity of these insecticides

See: Van der Sluijs, Jeroen P., Noa Simon-Delso, Dave Goulson, Laura Maxim, Jean-Marc Bonmatin, and Luc P Belzunces. 2013. "Neonicotinoids, Bee Disorders and the Sustainability of Pollinator Services." Current Opinion in Environmental Sustainability 5 (3-4): 293-305.



Environmental Science and Policy 142 (2023) 99-111







A jungle of conflicts of interests, loopholes, and sloppy regulation in the way pesticides are regulated in the EU

Environmental Science and Policy 142 (2023) 99-111



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Check for agricular

Impact assessment culture in the European Union. Time for something new?

At the level of the narratives, one side insist to a plurality of factors that might explain the decline (including climate change), the other the specific and determinant role of pesticides





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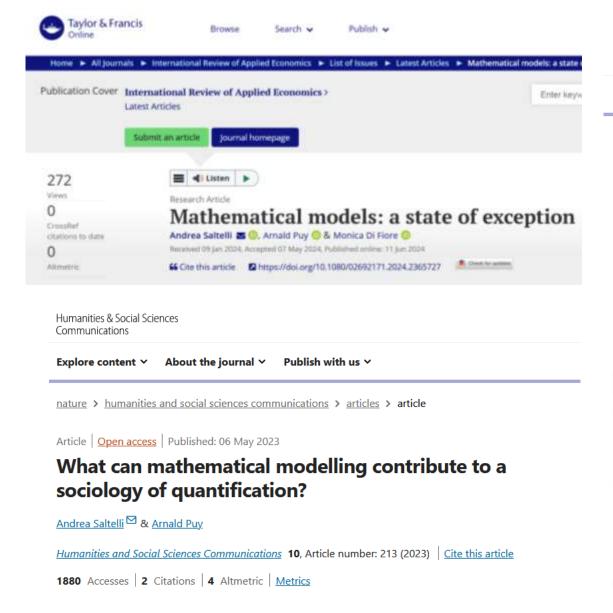
laured however was about a part for any factories



Impact assessment culture in the European Union. Time for something new?

# Sociology of quantification





Humanities & Social Sciences Communications

Explore content > About the journal > Publish with us >

nature > humanities and social sciences communications > articles > article

Article Open access | Published: 19 August 2020

### From sociology of quantification to ethics of quantification

Andrea Saltelli 

& Monica Di Fiore 

■

<u>Humanities and Social Sciences Communications</u> **7**, Article number: 69 (2020) | <u>Cite this article</u>

5654 Accesses | 10 Citations | 31 Altmetric | Metrics



#### **Futures**

Volume 116, February 2020, 102509



Essays

## Ethics of quantification or quantification of ethics?

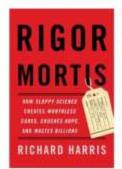
Andrea Saltelli



Sociology of quantification

# Many voices of alarm as to misuse of quantification

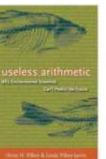
# And an explosion of works, from within and without, from many disciplines

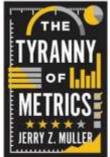


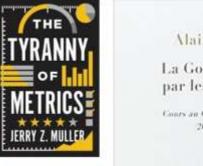
WEAPONS OF

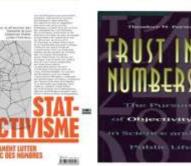
MATH DESTRUCTION

CATHY D'NEIL

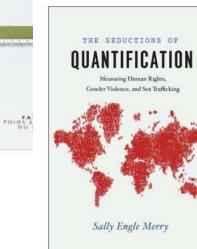


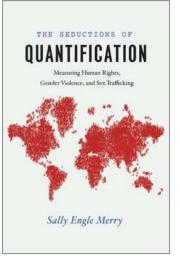


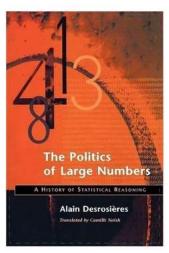




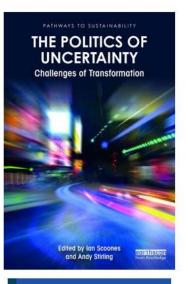


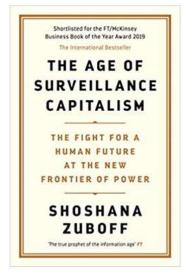


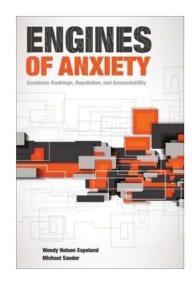




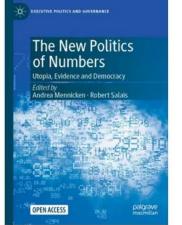
#### Sociology of quantification:







a flood of disciplinary work ···



··· to the effect that quantifying has consequences

#### Dangers of mathematization of economics









Wolfgang Drechsler

Erik S. Reinert

Paul Romer

Philip Mirowski

W. Drechsler, "On the possibility of quantitative-mathematical social science, chiefly economics," *J. Econ. Stud.*, vol. 27, no. 4/5, pp. 246–259, 2000.

E. S. Reinert, "Full circle: economics from scholasticism through innovation and back into mathematical scholasticism," *J. Econ. Stud.*, vol. 27, no. 4/5, pp. 364–376, Aug. 2000.

P. Romer, "Mathiness in the Theory of Economic Growth," Am. Econ. Rev., vol. 105, no. 5, pp. 89–93, May 2015.

Mirowski, Philip. 2013. Never Let a Serious Crisis Go to Waste: How Neoliberalism Survived the Financial Meltdown. Verso.





WORKING PAPER WP 2021/07

# Altered States: Cartesian and Ricardian dreams

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Institute for Cognitive Sciences and Technologies, Consiglio Nazionale delle Ricerche

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# Why ethics of duantification or or is needed now is needed now

#### Andrea Saltelli

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#### Wolfgang Drechsler

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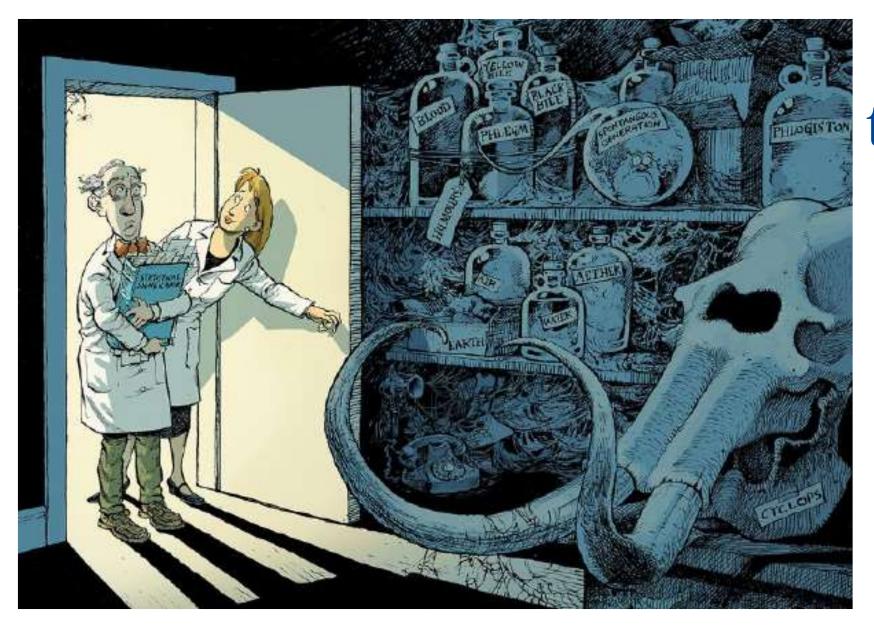
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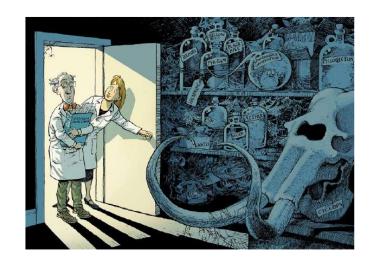
WORKING PAPER WP 2021/05





Throw away
the concept of
statistical
significance?





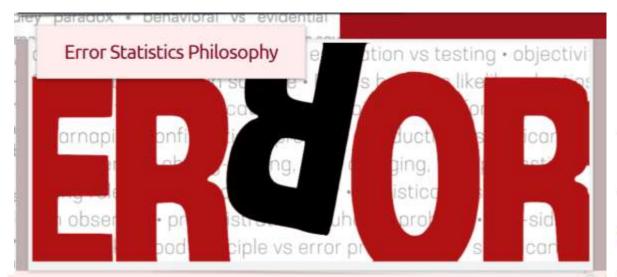
COMMENT · 20 MARCH 2019

## Scientists rise up against statistical significance

Valentin Amrhein, Sander Greenland, Blake McShane and more than 800 signatories call for an end to hyped claims and the dismissal of possibly crucial effects.



See the discussion on the blog of Andrew Gelman https://statmodeling.stat.columbia.edu/





# SIGNIFICANCE

Business

Culture

Politics

Cargo-cult statistics and scientific crisis

Written by Philip B. Stark and Andrea Saltelli on 05 July 2018. Posted in Science



Statistics in the wake of the reproducibility crisis

Statistical wars?

Unlike statistics, mathematical modelling is not a discipline...



Comment Open Access Published: 27 August 2019

# A short comment on statistical versus mathematical modelling



# END

